

Subject: Custodial Care
Guideline #: CG-MED-19
Status: Reviewed

Publish Date: 12/16/2020
Last Review Date: 11/05/2020

Description

This document defines custodial care, a type of care that generally provides assistance in performing activities of daily living (ADL); for example, assistance walking, transferring in and out of bed, bathing, dressing, using the toilet, preparation of food, feeding and supervision of medication that usually can be self-administered. Custodial care essentially is personal care that does not require the continuing attention of trained medical or paramedical personnel.

Note: Please see the following related documents for additional information:

- CG-MED-23 Home Health
- CG-MED-71 Chronic Wound Care in the Home or Outpatient Setting
- CG-REHAB-07 Skilled Nursing and Skilled Rehabilitation Services (Outpatient)
- CG-REHAB-08 Private Duty Nursing in the Home Setting

Clinical Indications

Care that does not meet the criteria for skilled nursing or skilled rehabilitation services is considered custodial.

Note: Not all benefit contracts/certificates include benefits for custodial services as defined by this document. Benefit language supersedes this document.

Definition of Custodial Care:

- Custodial care is that care which is primarily for the purpose of assisting the individual in the activities of daily living or in meeting personal rather than medical needs, which is not specific therapy for an illness or injury and is not skilled care.
- Custodial care serves to assist an individual in the activities of daily living, such as assistance in walking, getting in and out of bed, bathing, dressing, feeding, using the toilet, preparation of special diets, and supervision of medication that usually can be self-administered.
- Custodial care essentially is personal care that does not require the continuing attention or supervision of trained, medical or paramedical personnel.
- Custodial care is maintenance care provided by family members, health aides or other unlicensed individuals after an acute medical event, including behavioral health events, when an individual has reached the maximum level of physical or mental function.
- In determining whether an individual is receiving custodial care, the factors considered are the level of care and medical supervision required and furnished. The decision is not based on diagnosis, type of condition, degree of functional limitation or rehabilitation potential.

This Clinical UM Guideline is intended to provide assistance in interpreting Healthy Blue's standard Medicaid benefit plan. When evaluating insurance coverage for the provision of medical care, federal, state and/or contractual requirements must be referenced, since these may limit or differ from the standard benefit plan. In the event of a conflict, the federal, state and/or contractual requirements for the applicable benefit plan coverage will govern. Healthy Blue reserves the right to modify its Policies and Guidelines as necessary and in accordance with legal and contractual requirements. This Clinical UM Guideline is provided for informational purposes. It does not constitute medical advice. Healthy Blue may also use tools and criteria developed by third parties, to assist us in administering health benefits. Healthy Blue's Policies and Guidelines are intended to be used in accordance with the independent professional medical judgment of a qualified health care provider and do not constitute the practice of medicine or medical advice.

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Custodial Care

Note: Custodial care may occur in settings other than the home.

Examples of Custodial Care, include, but are not limited to, the following:

- Assistance in dressing, eating, and toileting;
- Periodic turning and positioning in bed;
- Prophylactic and palliative skin care, including bathing and application of creams, or treatment of minor skin problems;
- Stable bolus feeding by nasogastric, gastrostomy or jejunostomy tube (**Note:** skilled care, supervision or observation may be required if feedings are not stable);
- Routine care of the incontinent individual, including use of diapers and protective sheets;
- Routine services to maintain satisfactory functioning of indwelling bladder catheters (this would include emptying containers and cleaning them, and clamping tubing);
- General maintenance care of colostomy and ileostomy;
- General supervision of exercises, which have been taught to the individual and do not require skilled rehabilitation personnel for their performance. This includes, but is not limited to:
 - repetitive exercises to maintain function, improve gait, or maintain strength or endurance; or
 - passive exercises to maintain range of motion in paralyzed extremities, or
 - assisted walking.
- Daily supervision and assistance with dressing, eating and hygiene for an individual with severe and persistent mental illness with findings such as cognitive impairment, delusions and hallucinations that interfere with an individual's ability to live in the community.
- Changes of dressings for non-infected postoperative or chronic conditions;
- General maintenance care in connection with a plaster cast (skilled supervision or observation may be required where the individual has pre-existing skin or circulatory conditions or needs to have traction adjusted);
- Routine care in connection with braces and similar devices;
- Use of heat as a palliative and comfort measure, such as whirlpool or steam pack;
- Routine administration of medical gases after a regimen of therapy has been established (i.e., administration of medical gases after the individual has been taught how to institute therapy);
- Administration of routine oral medications, eye drops, and ointments (the fact that an individual cannot be relied upon to take such medications himself/herself or that state law requires all medications be dispensed by a nurse to those individuals in an institutions would not change this service to a skilled service);
- Chronic uncomplicated oral or tracheal suctioning (**Note:** skilled care, supervision or observation may be required if suctioning is complicated).

Coding

Coding edits for medical necessity review are not implemented for this guideline. Where a more specific policy or guideline exists, that document will take precedence and may include specific coding edits and/or instructions. Inclusion or exclusion of a procedure, diagnosis or device code(s) does not constitute or imply member coverage or provider reimbursement policy. Please refer to the member's contract benefits in effect at the time of service to determine coverage or non-coverage of these services as it applies to an individual member.

Discussion/General Information

This Clinical UM Guideline is intended to provide assistance in interpreting Healthy Blue's standard Medicaid benefit plan. When evaluating insurance coverage for the provision of medical care, federal, state and/or contractual requirements must be referenced, since these may limit or differ from the standard benefit plan. In the event of a conflict, the federal, state and/or contractual requirements for the applicable benefit plan coverage will govern. Healthy Blue reserves the right to modify its Policies and Guidelines as necessary and in accordance with legal and contractual requirements. This Clinical UM Guideline is provided for informational purposes. It does not constitute medical advice. Healthy Blue may also use tools and criteria developed by third parties, to assist us in administering health benefits. Healthy Blue's Policies and Guidelines are intended to be used in accordance with the independent professional medical judgment of a qualified health care provider and do not constitute the practice of medicine or medical advice.

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In determining whether care is custodial, consideration should be given to the complexity of care and medical supervision required and furnished. Determinations are not based on the diagnosis, type of condition, degree of functional limitation, or rehabilitation potential.

Institutional care that is below the level of care covered in a Skilled Nursing Facility (SNF) is custodial care. Some examples of custodial care in hospitals and SNFs include, but are not limited to:

- An individual who has had a stroke and is ambulatory, has no bladder or bowel involvement, no serious associated or secondary illnesses, does not require medical or paramedical care, and requires only the assistance of an aide in feeding, dressing, and bathing;
- An individual with a cardiac disorder who is stable and compensated and has reasonable cardiac reserve and no associated illnesses, but who because of advanced age has difficulty in managing alone in the home, and requires assistance in meeting the activities of daily living; and
- An individual with severe and persistent mental illness with findings such as cognitive impairment, delusions and hallucinations that interfere with an individual's ability to live in the community and requires daily supervision and assistance with dressing, eating and hygiene.
- An individual with senility who has diabetes which remains stabilized as long as someone sees to it that the individual takes his/her medication and adheres to a prescribed diet.

Definitions

Acute Medical Event (includes behavioral health events): A relatively abrupt change in condition that requires medical services, intervention(s) intended to arrest and, hopefully, reverse the condition or conditions. Stabilization can be associated with limited ability to meet basic needs, which are addressed with custodial care.

Cardiac Disorder: Condition(s) that affect heart structures or function such as: coronary artery disease, heart attack, heart failure, abnormal heart rhythms, congenital heart disease, vascular disease or heart valve disease.

Severe and Persistent Mental Illness: A mental, behavioral or emotional disorder according to the most recent edition of the Diagnostic and Statistical Manual of Mental Disorders, in members 18 years and older, that results in functional impairment which substantially interferes with or limits one or more major life activities (e.g., maintaining interpersonal relationships, activities of daily living, self-care, employment, recreation) that have occurred within the last year. All of these disorders may have acute episodes as part of the chronic course of the disorder. An organization may also use its state's definition or the definition of another appropriate regulatory authority (National Committee for Quality Assurance [NCQA], 2014).

References

Government Agency, Medical Society, and Other Authoritative Publications:

1. Centers for Medicare and Medicaid Services. Medicare Benefit Policy Manual. Chapter 8. Coverage of Extended Care (SNF) Services under Hospital Insurance. Rev. 249, 11-02-18. Available at: <https://www.cms.gov/Regulations-and-Guidance/Guidance/Manuals/Downloads/bp102c08pdf.pdf>. Accessed on September 18, 2020.

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2. Centers for Medicare and Medicaid Services. Medicare Benefit Policy Manual. Chapter 16. General Exclusions from Coverage. Rev.198, 11-06-14. Available at: <http://www.cms.hhs.gov/manuals/Downloads/bp102c16.pdf>. Accessed on September 18, 2020.
3. Centers for Medicare and Medicaid Services. Medicare Benefit Policy Manual. Chapter 7. Home Health Services. Rev. 258, 03-22-19. Available at: <http://www.cms.hhs.gov/manuals/Downloads/bp102c07.pdf>. Accessed on September 18, 2020.

Websites for Additional Information

1. National Committee for Quality Assurance (NCQA). Definition of severe and persistent mental illness (SPMI). 2014. Available at: www.ncqa.org. Accessed on September 18, 2020.

History

Status	Date	Action
Reviewed	11/05/2020	Medical Policy & Technology Assessment Committee (MPTAC) review. References and Websites sections updated.
Reviewed	11/07/2019	MPTAC review. References and Websites sections updated.
Reviewed	11/08/2018	MPTAC review. References and Websites sections updated.
Reviewed	02/27/2018	MPTAC review. Updated header language from “Current Effective Date” to “Publish Date. References section updated.
Revised	02/02/2017	MPTAC review. Note added to Clinical Indications section. Definition of custodial care updated. Examples of custodial care updated in Clinical Indications and Discussion/General Information sections. Definition and Websites for Additional Information sections added.
Reviewed	02/04/2016	MPTAC review. References section updated.
Reviewed	02/05/2015	MPTAC review. Description and References sections updated.
Reviewed	02/13/2014	MPTAC review. Reference links updated.
Reviewed	02/14/2013	MPTAC review. Reference links updated.
Reviewed	02/16/2012	MPTAC review. Reference links updated.
Revised	02/17/2011	MPTAC review. Definition of custodial care and examples of custodial care updated in the Clinical Indication section. Discussion and Reference links updated.
Reviewed	02/25/2010	MPTAC review. Custodial care examples for stable bolus feeding and chronic uncomplicated oral or tracheal suctioning clarified. Place of Service section removed. References updated.
	06/23/2009	Removed CG-MED-25 Hospice, Inpatient Setting from note referring to related documents as CG MED-25 has been archived.
Reviewed	02/26/2009	MPTAC review. References updated. Note under description updated with additional related document. Removed case management section.
Reviewed	02/21/2008	MPTAC review. Note added under description referring to other documents for additional information. References updated.
Reviewed	03/08/2007	MPTAC review. References updated.

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Revised	03/23/2006	MPTAC review. Referenced Skilled Nursing and Rehabilitation clinical guideline and aligned definition of custodial care on both documents.
Revised	12/01/2005	MPTAC review. Revision based on Pre-merger Anthem and Pre-merger WellPoint Harmonization.

Pre-Merger Organizations	Last Review Date	Document Number	Title
Anthem, Inc.		None	
Anthem Mid West	02/11/2005	MA-020	Skilled Nursing Facility Setting, Skilled and Custodial Services Defined
Anthem Mid West	02/11/2005	MA-021	Home Health Care Setting, Skilled and Custodial Services Defined for NASCO use only
WellPoint Health Networks, Inc.	06/24/2004	Definitions	Custodial Care

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